

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-14 USIA-12 NEA-10

GAC-01 TRSE-00 MBFR-03 SAJ-01 ACDA-19 CU-04 IO-12

OIC-04 RSR-01 /146 W

----- 081203

R 020735 Z APR 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 5878

INFO SECDEF WASHDC

ALL CSCE CAPITALS 173

USMISSION BERLIN

C O N F I D E N T I A L HELSINKI 0849

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: MARCH 30 WORKING GROUP MEETING ON HUMAN CONTACTS

SUMMARY. DANISH REP TABLED SHORTENED VERSION OF
DRAFT MANDATE ON HUMAN CONTACTS (HELSINKI 814) WHICH
PRECIPTATED FLURRY OF SPEECHES FROM THIRTEEN DELEGATIONS.
SOVIET REP (ZORIN) SAID HE WOULD ADDRESS DANISH PAPER LATER
AND CONTINUED TO ADVOCATE HIGHLY RESTRICTIVE SOVIET " CHAPEAU"
FOR MANDATE (HELSINKI 833). END SUMMARY.

1. DANISH PROPOSAL. IN MARCH 30 NATO CAUCUS, DUTCH,
BELGIAN AND ITALIAN REPS CONTINUED STONEWALLING TACTICS
AND REFUSED TO ACCEPT SHORTENED DANISH MANDATE UNLESS
EC 9 POLITICAL DIRECTORS GAVE APPROVAL. POLITICAL DIRECTORS
GAVE LAST- MINUTE GREEN LIGHT FROM BRUSSELS LATER IN DAY. ONLY
CHANGE IN TEXT IS INSERTION OF FRG' S PROPOSED FORMULATION
ON MARRIAGE (PARA 1(A)): " THE IMPROVEMENT OF CONDITIONS FOR
MARRIAGE BETWEEN NATIONALS OF PARTICIPATING STATES." EARLIER
FORMULATION ON " NATIONALS OF ONE PARTICIPATING STATE" APPARENTLY
CONFLICTED WITH FRG CONCEPT OF GERMAN NATIONALITY.

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2. AS RESULT, DANISH REP OPENED WORKING GROUP SESSION BY
TABLING SHORTENED DRAFT, WHICH HE DESCRIBED AS REFLECTING
VIEWS GLEANED FROM EARLIER DISCUSSIONS AND PROPOSALS BY
OTHERS. MOST DELEGATIONS THEREAFTER ADDRESSED THEIR
COMMENTS TO DANISH PROPOSAL, ALTHOUGH SOVIETS SAID THEY
WOULD RESERVE COMMENT UNTIL THEY HAD CAREFULLY STUDIED DOCUMENT.

3. ORDER OF ISSUES. IN LENGTHY DISCOURSE, ROMANIAN REP
OUTLINED HIS CONCEPT OF A DRAFT MANDATE ON BASKET III, AND
DREW HEAVILY ON PREVIOUS UNESCO CONFERENCES AS SOURCES FOR
DOCTRINAL FRAMEWORK. HIS DRAFT MANDATE VISUALIZES FOUR
PARTS: PREAMBLE, CULTURAL COOPERATION, HUMAN CONTACTS AND
IMPLEMENTATION, SPECIFICALLY CALLING ATTENTION TO CULTURAL
COOPERATION AS A GOVERNMENT LEVEL ACTION AS CONTRASTED TO HUMAN
CONTACTS AS BEING ON A NON- GOVERNMENTAL BASIS.

4. IN BRIEF BUT EFFECTIVE INTERVENTION, SWISS REP
REACTED FAVORABLY TO DANISH PROPOSAL AS A CRYSTALLIZATION
OF VARIOUS POINTS OF VIEWS WITHOUT TOO MANY DETAILS. IN
APPARENT COUNTER TO ROMANIAN PROPOSAL, HE STATED THAT HE
WAS OPPOSED TO MENTIONING OTHER INTERNATIONAL ORGANIZATIONS
IN GUIDELINES, AND TO APPROACHING FACILITATION OF HUMAN CONTACTS
THROUGH MEETINGS OF CULTURAL POLITICIANS AND OFFICIALS. CONFERENCE
SHOULD FOCUS ON THOSE ASPECTS OF QUESTION MOST CLOSELY LINKED TO
SECURITY, E. G., HUMAN CONTACTS, FAMILY REUNIFICATION,
BETTER FLOW OF IDEAS AND DIRECT CONTACTS BETWEEN INTELLECTUALS
AND ARTISTS. IN THIS AREA, CONFERENCE SHOULD SEEK NEW APPROACHES,
I. E., " INNOVATE, NOT REITERATE."

5. US REP; SUPPORTED BY ITALIAN, PRAISED DANISH PROPOSAL
FOR CONCENTRATING NOT ON BARRIERS BUT ON WAYS TO OVERCOME THEM,
AND URGED SOVIETS TO APPROACH TASK IN POSITIVE RATHER THAN
NEGATIVE SPIRIT. IN RESPONSE TO ROMANIAN PROPOSAL, HE CITED
HISTORICAL RECORD OF US IN MAKING INDIVIDUAL HUMAN BEINGS
STARTING POINT OF CULTURE.

6. CHARACTER OF INTRODUCTION (CHAPEAU). EXCHANGE BETWEEN UK AND
USSR REPS ADDED SOME WARMTH TO AFTERNOON SESSION. IN ASSOCIATING
HIMSELF WITH DANISH PROPOSAL, UK AMB DESCRIBED DRAFT AS
PRAGMATIC AND OPEN- MINDED, NOT A CATALOG OF RESTRICTIONS AND
QUALIFICATIONS, ADDING THAT IF SOVIET APPROACH WERE ADOPTED,
CONTROVERSY COULD NOT BE AVOIDED. (COMMENT: ISSUE CENTERS AROUND
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SENTENCES IN SOVIET CHAPEAU (HELSINKI 833): " SUCH COOPERATION

SHOULD BE IMPLEMENTED WITH RESPECT TO THE SOVEREIGNTY, LAWS, AND CUSTOMS OF EACH COUNTRY AND FACILITATE THE STRENGTHENING OF PEACE AND MUTUAL UNDERSTANDING AMONG PEOPLES IN EUROPE. IT SHOULD NOT BE UTILIZED FOR PROPAGANDA OR WAR, ENMITY AND HATRED AMONG PEOPLES, RACIAL AND NATIONAL SUPERIORITY." END COMMENT).

7. OBVIOUSLY IRKED, ZORIN RESPONDED TO EFFECT THAT SOVIETS FEEL THAT LANGUAGE IN CHAPEAU DESIGNED TO CAUTION AGAINST THINGS THAT COULD BE HARMFUL TO COOPERATION AND TRUST. HE SAID THAT NO ONE COULD TAKE EXCEPTION TO SUCH CAVEATS. UK AMB RIPOSTED THAT THERE WAS NO COMMON INTERPRETATION OF THESE TERMS AND THAT SOVIETS SHOULD DROP SENTENCES IN QUESTION AND ACCEPT MORE NEUTRAL AND NON- IDEOLOGICAL LANGUAGE IN DANISH CHAPEAU.

8. COMMENT. RESULTS OF MEETING HAVE BORNE OUT TACTICAL VALUE OF PROMPT TABLING OF SHORTENED DANISH MANDATE. ALLIES HAVE RETAINED INITIATIVE, HAVING TABLED DANISH PAPER AHEAD OF WP PAPERS WHICH WE UNDERSTAND WILL BE TABLED EARLY NEXT WEEK, AND WE NOW ANTICIPATE GROWING SUPPORT FROM NEUTRALS WHO HAD OBJECTED STRONGLY TO LENGTH OF INITIAL DANISH MANDATE. WHITE

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